



David A. Edmunds
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To Whom It May Concern:

Utah Code Ann. § 63H-7a-205(9) requires that I, David Edmunds, as the Executive Director of the Utah Communications Authority (“UCA”), “make available to the public a report ... to the board, the Executive Offices and Criminal Justice Appropriations Subcommittee, and the Legislative Management Committee that includes” information relating to UCA’s operations for fiscal year 2019, which ended June 30, 2019 (“FY2019”). A report of this information is included below:

A. The Total Aggregate Surcharge Collected by the State in the Last Fiscal Year Under Title 69, Chapter 2, Part 4, 911 Emergency Service Charges.

Based on reports provided to UCA from the Utah State Tax Commission during FY2019, the total aggregate surcharge collected by the State in FY2019 was \$27,145,962.02 comprised of \$17,189,120.22 for P25 upgrade purposes, \$6,669,149.18 for UCA’s ongoing operations and maintenance, and \$3,287,692.62 for 911 purposes.

B. The Amount of Each Disbursement from the Restricted Accounts Described in Utah Code Ann. §§ 63H-7a-303, -304, and -403.

Utah Code Ann. § 63H-7a-303 creates the Computer Aided Dispatch Restricted Account. There were no disbursements from that account for FY2019.

Utah Code Ann. § 63H-7a-304 creates the Unified Statewide 911 Emergency Service Account. Disbursements from that account for FY2019 were as follows:

- \$1,238,986 was disbursed for the 911 Division’s administrative costs and for expenses associated with the maintenance of the statewide 911 network and services relating to counting 911 calls;
- \$ 26,696 was paid to the Department of Public Safety, Box Elder Communications for the maintenance of its 911 call taking equipment;
- \$131,596 was paid to the Weber Area Dispatch 911 for the

- maintenance of its 911 call taking equipment;
- \$263,376 was paid to the Valley Emergency Communications Center for the maintenance of its 911 call taking equipment;
- \$21,548 was paid to the Bountiful Police Department for the maintenance of its 911 call taking equipment;
- \$106,997 was paid to the Salt Lake City Corporation for the maintenance of its 911 call taking equipment;
- \$28,505 was paid to Summit County Sheriff's Office for the maintenance of its 911 call taking equipment;

Utah Code Ann. § 63H-7a-403 creates the Utah Statewide Radio System Restricted Account. Distributions from this account were made to UCA's operating accounts for two statutory purposes. First, \$443,330 was distributed for purposes related to the upgrade of the statewide radio network from its current analog technology to the P25 technology which is digital and provides an open architecture for greater end user competition. UCA's utilization of these funds was as follows:

Administration Costs	\$ 7,370
P25 equipment and services	\$ 284,111
Payroll Expenses	\$ 142,999
Professional Fees	\$ 450
Capital Equipment	\$ 8,400

Second, \$5,416,649 was utilized for UCA's ongoing operations, maintenance, and expansion of its existing network in the following budget categories:

Administrative Costs	\$ 176,055
Insurance	\$ 81,643
Radio Network Maintenance	\$ 1,207,522
Radio Network Expansion	\$ 54,796
Radio Network Upgrade	\$ 68,738
Payroll Expenses	\$ 3,830,258
Professional Fees	\$ 318,337
Interoperability	\$ 3,156
Non-Network Rents & Leases	\$ 169,679

C. The Recipient of Each Disbursement, the Goods and Services Received, and a Description of the Project Funded by the Disbursement.

See above, as this information is provided in response to part B.

D. Any Conditions Placed by the Authority on the Disbursements from a Restricted Account.

No conditions were placed on the above disbursement outside of those required by Utah law and those found in UCA's strategic plan located and available at

<https://www.uca911.org/about/strategic-plan-phase-i-radio>,
<https://www.uca911.org/about/strategic-plan-phase-ii-911>, and
<https://www.uca911.org/about/strategic-plan-phase-iii-interoperabilty>.

E. The Anticipated Expenditures from the Restricted Accounts Described in this Chapter for the Next Fiscal Year.

With respect to the funds left in the Computer Aided Dispatch Restricted Account, UCA is anticipating a presentation from VECC seeking to utilize some portion of these funds for a common CAD project. In addition, UCA is working to draft administrative rules to address the distribution of CAD funds for other projects

It is anticipated that in FY2020, disbursements will be made from the Unified Statewide 911 Emergency Service Account up to the amounts existing in that account and/or appropriated by the Legislature:

- \$1,811,265.72 for the 911 Division's Administrative Costs, Operations, Maintenance, etc. including expenses related with the maintenance of the statewide 911 network and statewide call counting services; and
- \$2,200,000.00 to be distributed to PSAPs to reimburse these PSAPs for maintenance expenses associated with their 911 call taking equipment.
- \$20,000.00 for capital equipment.

With respect to the Utah Statewide Radio System Restricted Account, UCA utilizes these funds, as well as other sources of income, to maintain the public safety communications network in accordance with the following categories and approximate amounts:

- Administrative Expenses - \$333,870
- Depreciation - \$2,732,830
- Insurance - \$156,785
- Interest Expense - \$1,300
- Radio Network Maintenance - \$1,748,000
- Radio Network Expansion - \$153,000
- Radio Network Upgrade - \$1,873,818
- Professional Services - \$340,300
- Personnel Costs - \$4,249,129
- Interoperability Expenses - \$174,000
- Non-Network Rents and Leases - \$222,040
- Capital Equipment - \$29,814,504.39

F. The amount of any unexpended funds carried forward.

The Utah Division of Finance has not provided UCA with access to FINET and/or a report showing the amounts in the 911 Fund, the Radio Fund, or the CAD fund in order for UCA to report on the amounts of unexpended funds carried forward.

G. The Goals for Implementation of the Authority Strategic Plan and the Progress Report of Accomplishments and Updates to the Plan.

During FY2019, UCA completed Phase III of its Strategic Plan relating to its Interoperability Division. This plan was presented to and approved by UCA's Governing Board. This portion of UCA's Strategic Plan provides that "[t]he Utah Communications Authority, through its Interoperability Division, works to enhance and promote interoperable, emergency communications at the federal, state, regional, local, and tribal levels." During FY2019, stakeholders throughout the state were well represented by UCA's Governing Board. It is anticipated that in FY2020 UCA will award an RFP for ESInet upgrades to an NG911 platform providing for the future of 911 technology across the State of Utah.

H. Other Relevant Justification for Ongoing Support from the Restricted Accounts Created by Sections 63H-7a-303, 63H-7a-304, and 63H-7a-403.

At present, there is no ongoing appropriation to the Computer Aided Dispatch Restricted Account. Through SB198, the Utah Legislature shifted the funds that had previously been deposited into the Computer Aided Dispatch Restricted Account to go directly to PSAPs around the state.

Utah Code Ann. § 63H-7a-304(2)(a) provides that UCA may disburse funds in the Unified Statewide 911 Emergency Service Account "for the purpose of enhancing the statewide public safety communications network in order to rapidly and efficiently deliver 911 services in the state." Phase II of UCA's strategic plan calls for the statewide implementation of NG911 services. Drawing upon evidence in other states, these NG911 services are significantly, sometimes ten times, more expensive than the existing, antiquated 911 architecture. UCA intends to utilize the funds in the 911 to the best of its ability to implement NG911. As recommended in the latest legislative audit of UCA, UCA also intends to use a portion of these funds as a distribution to PSAPs that meet certain standards defined by administrative rule.

Utah Code Ann. § 63H-7a-403(2)(a) provides that UCA may "expend funds in the Utah Statewide Radio System Restricted Account for the purpose of acquiring, constructing, operating, maintaining, and repairing a statewide radio system public safety communications network." Following SB198, \$.18 per line per month is meant to permit UCA to maintain and, where appropriate, to expand its statewide radio system public safety communications network. The current network is beyond "end of life" from its manufacturer, which means it is no longer supported by the manufacturer and takes a significant amount of maintenance by UCA. Furthermore, by necessity, to optimize service

areas, the location of many of UCA's towers subjects them to numerous weather events, all of which require prompt attention to ensure Utah's emergency communications network remains operable and available for first responders. Following SB198, \$.34 per line per month is intended to permit UCA to upgrade the state's 800MHz radio network to the latest P25 technology, which provides a digital signal, an open architecture (allowing multiple manufacturers equipment to be utilized), and, with the appropriate end user equipment, greater network capacity.

For these reasons, it is UCA's professional opinion that there is significant justification for ongoing support for these restricted accounts.

I hope this report complies with the requirements of Utah Code Ann. § 63H-7a-205(9) and provides you with the relevant information to assist in future decisions about UCA. Of course, I am happy to answer questions you may have about this information. Thank you for your consideration.

Sincerely,

<i>David A. Edmunds</i>	dotloop verified 12/31/19 11:31 AM MST QAZH-D4UH-8F4U-LQRJ
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David A. Edmunds
Executive Director
Utah Communications Authority